

CITY OF BELLEVUE
CITY COUNCIL

Summary Minutes of Regular Session

November 18, 2002
8:00 p.m.

Council Chambers
Bellevue, Washington

PRESENT: Mayor Marshall, Deputy Mayor Degginger, and Councilmembers Creighton, Davidson, Lee, Mosher, and Noble

ABSENT: None.

1. Call to Order

The meeting was called to order at 8:00 p.m. by Mayor Marshall, who presided.

2. Roll Call, Flag Salute

Upon roll call by the City Clerk, all Councilmembers were present.

Boy Scout Troop 662 of the Woodridge Community Association led the flag salute. Mayor Marshall thanked the scouts for their participation.

3. Communications: Written and Oral

- (a) Bob Gillespie encouraged Council to purchase the Qwest Building to establish a civic center in downtown Bellevue. He requested the following three items: 1) expanded audience seating in Council Chambers with more comfortable seats, 2) enhanced landscaping and flowers on site, and 3) new artwork.
- (b) Stacy Anderson discussed her ongoing concerns regarding the Downtown Implementation Plan Citizen Advisory Committee, which contains three neighborhood representatives out of a total of 36 voting members. She is concerned about a proposal in the DIP Environmental Impact Statement to consider high-capacity transit on Bellevue Way or 112th Avenue.
- (c) Larry Goodrich expressed support for Council's leadership and policy direction, noting that he wishes Bellevue Councilmembers were serving in the state legislature.

- (d) Bill Serr spoke against purchasing the Qwest Building for a new civic center and encouraged public hearings on the proposal.
- (e) John Albertson encouraged public hearings on the Qwest proposal and the development of modern, expanded public safety facilities.
- (f) Ted Uyeno, a resident living adjacent to the Lewis Creek Park site, requested the following mitigation measures if ballfields are established on the site: 1) no pedestrian access from the sound end of the park to 160th Avenue SE, 2) placement of ballfields as far from homes as possible, 3) a buffer of mature trees, 4) fence installed between homes and park, and 5) construction activity scheduled to avoid early mornings, late evenings, and weekends.

4. Reports of Community Councils, Boards and Commissions

- (a) Diane Pottinger, Environmental Services Commission Chair, said the Commission recommends adoption of utility rates for water, sewer, and storm and surface water as proposed. The major new investment proposed in the Sewer Fund is enhanced preventative maintenance. Ms. Pottinger said the Commission is concerned about increasing wholesale water costs and inadequate funding for storm water infrastructure. The Commission supports the Cascade Water Alliance policy of growth paying for growth.
- (b) David Elliott, Transportation Commission Chair, said voter approval of Initiative 776 represents a potential revenue loss of \$1 million annually for Bellevue. The Commission recommends the following budget reductions should Council need to adjust the 2003-2009 Preliminary CIP Plan in response to I-776:
 - PW-M-1, Street Overlay Program, \$500,000 reduction per year.
 - Miscellaneous sidewalk improvements, West Lake Hills, \$1 million reduction.
 - PW-R-140, Lakemont Boulevard Pre-design Analysis, reduction of \$245,000 to defer project.
 - PW-R-141, West Lake Sammamish Parkway Analysis, reduction of \$560,000 to defer project.
 - PW-R-146, Northup Way Corridor, reduction of \$436,000 to defer project.
 - PW-R-128, Forest Drive Improvements, reduction of \$1.5 million to defer walkway/bikeway portion of project.
 - PW-I-88, 112th Avenue SE/SE 6th Street Intersection Improvements – The Commission proposes an interim project alternative to install signal equipment with minor channelization changes at a cost of \$440,000 instead of the total project cost of \$4 million. The Commission recommends initiation of this project by 2004 and completion by the end of 2005. Commissioners recommend borrowing funds from PW-I-83, Redmond/BROTS project, because based on annual billings in recent years, Redmond is unlikely to bill Bellevue for the full amount programmed for BROTS projects.

- (c) Lesley Stuart, Parks and Community Services Board Chair, responded to questions previously submitted by Council. Given the constraints of the current budget, Ms. Stuart said the Board does not object to the \$4.5 million in reductions identified in the 2003-2009 CIP Plan.

Based on the failure of the parks bond, the Parks Board recommends that approximately \$5 million in four existing development projects be deferred and funds reprogrammed in favor of more immediate park property acquisition needs. The following deferrals are recommended:

- \$1.5 million from P-AD-36, Sportsfield Development (reduced from \$2.05 million)
- \$1.5 million from P-AD-52, Mini Park Opportunities (reduced from \$3.07 million)
- \$1,022,000 from P-AD-55, Middle School Development (defer all)
- \$1 million from P-AD-59, Resource Management Facility (reduced from \$2.9 million).

Ms. Stuart said Board acquisition priorities include waterfront properties, downtown open space, trail connections, and additions to existing parks. If the parks bond had passed, the Board would have recommended that approximately \$1 million be redirected from the Middle School Development project to additional trail development.

- (d) Lynne Allison, Arts Commission Chair, and Robin Avni, Commissioner, discussed recent art acquisitions and installations and presented a proposal to develop a Bellevue Cultural Plan. The plan would establish community priorities for developing the City's cultural infrastructure, develop a public art program strategy to enhance urban design, plan and prioritize City investments in the arts, and generate increased resources for the arts.

Mayor Marshall thanked Board and Commission chairs and members for their hard work and community leadership.

5. Report of the City Manager

City Manager Steve Sarkozy announced the completion of three major transportation projects: Meydenbauer Bridge, 140th Avenue Corridor Improvements, and Kamber Road.

SE 8th Street has reopened and the Access Downtown project continues to move forward with construction of the new SE 8th Street interchange. Related project work on NE 8th Street required only seven hours of lane closures instead of the estimated 36 hours. The Access Downtown project is on time and within budget.

Improvements to Coal Creek Parkway have been completed as well to reduce travel delays.

Mr. Sarkozy noted updated 2000 Census data in Council's desk packet.

6. Council Business

In response to Mayor Marshall, Council agreed to defer this item due to the full agenda.

7. Approval of the Agenda

➡ Mr. Lee moved to approve the agenda, and Mr. Noble seconded the motion.

➡ The motion to approve the agenda carried by a vote of 7-0.

8. Consent Calendar

➡ Deputy Mayor Degginger moved to approve the Consent Calendar, and Mr. Noble seconded the motion.

➡ The motion to approve the Consent Calendar carried by a vote of 7-0, and the following items were approved:

- (a) Minutes of October 28, 2002 Extended Study Session
Minutes of November 4, 2002 Study Session
Minutes of November 4, 2002 Regular Session
- (b) Motion to approve payment of claims for the period ending November 8, 2002, and payroll for the period October 16 through October 31, 2002.
- (c) Motion to reject the low bidder as non-responsive and to award Bid No. 0249, Uninterrupted Power Supply (UPS) Replacement for Bellevue City Hall in the amount of \$76,000 to Milne Electric Inc. *(Follow-up to October 14 memo to Council.)*
- (d) Resolution No. 6777 authorizing the City Manager to execute an amendment to a 2002 agreement with the King County Housing Authority for the City's Home Repair Program in the amount of \$70,935.69.
- (e) Resolution No. 6778 authorizing the City Manager to execute a contract with At Work for custodial services at City Hall in the amount of \$82,680.
- (f) Resolution No. 6779 authorizing the City Manager to execute a contract between the City of Bellevue and Environmental Control for custodial services at the Bellevue Service Center in the amount of \$55,980.
- (g) Resolution No. 6780 authorizing the City Manager to execute a contract between the City of Bellevue and Environmental Control for custodial services at the Leavitt Building in the amount of \$50,998.

- (h) Resolution No. 6781 authorizing the City Manager to execute Supplement No. 1 to the Consultant Agreement with KPG, Inc., in the amount of \$29,076 to provide professional engineering services for including the conversion of private utilities underground in the Plans, Specifications, and Estimate for CIP Plan No. PW-R-115, Cougar Mountain Way Corridor Improvements.

9. Public Hearings

- (a) 2003-2004 Budget and 2003-2009 Capital Investment Program (CIP) Plan

Interim Finance Director Brad Miyake reviewed the budget process to date. Tonight represents the last of three public hearings on the 2003-2004 Budget and the 2003-2009 Capital Investment Program (CIP) Plan. Previous public hearings were held in May and September. Council has participated in 15 budget review sessions with staff and two budget retreats. Joe Guinasso, Budget Manager, provided an overview of the 2003-2009 CIP Plan.

- ➡ Deputy Mayor Degginger moved to open the public hearing, and Mr. Mosher seconded the motion.

- ➡ The motion to open the public hearing carried by a vote of 7-0.

The following citizens came forward to comment on the 2003-2004 Budget and the 2003-2009 Capital Investment Program (CIP) Plan:

- 1) Raelissa Smith, President of Standing Ovation, expressed support for Eastside arts and the proposed Bellevue Cultural Plan.
- 2) Leng Tshua, Vice President, Bellevue Philharmonic, thanked Council for its ongoing support. She said the Philharmonic is grateful for the efforts of Standing Ovation and the Bellevue Arts Commission.
- 3) Patti Skelton, Youth Eastside Services (YES), requested funding for the Immigrant and Refugee Program.
- 4) Debbie Lacy, Youth Eastside Services (YES), requested funding for the Immigrant and Refugee Program.
- 5) Linda Olsen, Eastside Domestic Violence Program, thanked Council for its ongoing support. She urged Council to contribute to the YES Immigrant and Refugee Program, which affects the demand for services from Eastside Domestic Violence Program.
- 6) Jill McLeod, Phantom Lake Elementary, requested funding for the YES Immigrant and Refugee Program.
- 7) Dr. Diana Lindner, Pediatrician at Group Health, urged Council to assist the YES Immigrant and Refugee Program.

- 8) Maria Luna described the positive impact of the YES Immigrant and Refugee Program on herself and family. She submitted letters from other immigrant mothers in need of services.
- 9) John Camargo, Eastside Latino Leadership Forum, requested financial assistance for the YES Immigrant and Refugee Program.
- 10) Tony Beltran, Eastside Latino Leadership Forum, encouraged Council to support the YES Immigrant and Refugee Program.
- 11) Beverly Jacobson, Advisory Board Member for Children's Response Center, requested ongoing financial support and a small increase in funding if possible.
- 12) Kathleen Moore, King County Dental Coalition, thanked Council for its ongoing support of low-income dental programs.
- 13) Susan Winston, Seattle Mental Health, thanked Council for its support of her program and expressed support for the services provided by Youth Eastside Services.
- 14) Putter Bert, iQuest Children's Museum, described plans to open an Eastside museum by fall 2003. He requested financial assistance from the City.
- 15) Keith Jackson, iQuest Children's Museum, described the museum's involvement and leadership in youth programs. He requested financial assistance from the City.
- 16) Joan Wallace expressed support for the development of an iQuest Children's Museum on the Eastside. She encouraged Council to provide funding for this project.
- 17) Jim Black, iQuest Children's Museum, described youth programs to be offered at the Eastside museum and requested City funding.
- 18) Corey Peoples, iQuest Children's Museum, described the fun, interactive exhibits for children and the museum's Parent Education Resource Center.
- 19) Mary Decker, N/E Healthy Start, requested funding support from Council.
- 20) Carol Hoeft, Eastside Recovery Center, requested continued funding for the Center's programs. She noted the agency provides Russian and Spanish bilingual counselors.
- 21) Betty Nokes, Chamber of Commerce, thanked Council for supporting economic development. She urged Council to hold the line on development fees and expressed support for the City's Development Services Initiative (DSI) and transportation investments.
- 22) Sue Baugh, Bellevue Downtown Association, thanked Council for supporting economic development items. The BDA would like to work with the City to further define early

action items in the Downtown Implementation Plan. Ms. Baugh encouraged continued transportation investments including establishment of a Park Once District in the downtown and completion of early design studies for NE 2nd and NE 10th Street interchanges at I-405. She submitted suggested uses for Planning and Community Development funds in writing.

- ➡ At 9:58 p.m., Mr. Degginger moved to extend the meeting to 11:00 p.m. Mr. Mosher seconded the motion.
- ➡ The motion to extend the meeting to 11:00 p.m. carried by a vote of 6-1, with Mr. Noble dissenting.
- 23) Kathy Haggart, Bellevue Boys and Girls Club, described federal funding cuts affecting their programs. She requested City funding and opportunities to partner with Parks Department programs.
- 24) Evelyn Zeller requested CIP funding for the NE 24th Street walkway project. She is concerned about pedestrian and bicycle safety along the road.
- 25) Renay Bennett urged Council to be conservative with the budget and to ask the questions: Are we funding this just because we have always funded this? Are we funding unfunded mandates?
- 26) John Holding, also representing Beverly Vernon and Roberta Greenwood, spoke in favor of the NGPA (Native Growth Protection Area) program. These residents learned about the City's program in a recent presentation by City staff. Their condo association is considering gifting 10 acres to the City and has been told it would cost approximately \$60,000 over several years to evaluate and implement this property transfer. Mr. Holding asked Council to provide adequate funding for the NGPA program for the 2003-2004 budget.
- 27) Cindy Ludwig, Bridle Trails Community Club, requested CIP funding for the NE 24th Street project (walkways from Northup Way to 130th). She described hazardous conditions along the road.
- 28) Richard Leeds, an Enatai resident, spoke in favor of independent bus lanes or improved mass transit. He expressed concern about increased traffic and related air pollution along 112th Avenue and Bellevue Way. He described a problem with noise pollution resulting from sound-reflecting walls, rather than sound-attenuation walls, along I-405. Mr. Leeds encouraged expanded trails and sidewalks in Bellevue.
- 29) David Plummer also submitted his comments in writing. He asked Council to reduce all department operating budgets by at least five percent annually and to delete all items identified as operating investments on page 13-7 of the Preliminary Budget, Volume I. He feels Council should defer its decision on the video tape conversion project (Utilities).

Mr. Plummer doubts the City will be successful in implementing the proposed Financial/Human Resources System at the estimated cost of \$23 million.

- 30) Ron Murk encouraged Council to hold the line on the budget. He noted that the taxation of industry, private businesses, and citizens has resulted in depressed economic conditions in rural New York.
- ➡ Deputy Mayor Degginger moved to close the public hearing, and Mr. Mosher seconded the motion.
- ➡ The motion to close the public hearing carried by a vote of 7-0.

At 10:15 p.m., Mayor Marshall declared a break. The meeting resumed at 10:22 p.m.

10. Land Use: None.

11. Other Ordinances, Resolutions and Motions

(a) Public Safety/Civic Center Purchase

- (1) Resolution No. 6775 authorizing the execution of a Purchase and Sale Agreement, short-term lease, long-term lease, and Construction and Delivery Agreements for the Qwest property located at 450 110th Avenue NE.
- (2) Motion to direct staff to refine the Finance Plan based on decisions that the City Council will make over the next six months to fit the scope and budget for the Civic Center project.
- (4) Ordinance No. 5415 amending the 2001-2007 CIP Plan to establish a new CIP Project, CIP Plan No. G-60, Public Safety/Civic Center Project, and increasing the appropriation to the General Fund by \$29,050,000 to purchase the Qwest Building.

[Items 1, 2, and 4 were deferred to a later date.]

- (3) Resolution No. 6776 approving an amendment to the professional services agreement with Buck & Gordon for legal services related to the negotiations and preparation of purchase agreements for the Qwest Building in the amount of \$95,000 to bring the total contract amount to \$140,000.
- ➡ Deputy Mayor Degginger moved to approve Resolution No. 6776, and Mr. Noble seconded the motion.
- ➡ The motion to approve Resolution No. 6776 carried by a vote of 7-0.

12. Unfinished Business

- (a) Lewis Creek Master Plan *(For information and discussion. Packet materials were presented on November 4 for Council review prior to tonight's discussion. Council action is scheduled for December 2.)*

Parks and Community Services Director Patrick Foran opened a discussion of the final Master Plan alternative for Lewis Creek Park. The City received a SEPA (State Environmental Policy Act) determination for the project in late October and is ready to proceed with Council's review of the plan. Council action on the plan is scheduled for December 2.

Project Manager Todd Mitchell said the City began purchasing land along Lakemont Boulevard in 1990 for the future park. Three separate parcels now comprise the 49-acre Lewis Creek Park site. The site includes undeveloped forested areas, cleared pasture land, a network of wetlands, and the headwaters of Lewis Creek.

The Master Plan public process began in September 1998. Four public workshops and numerous group meetings have been held with community associations, sports organizations, and adjacent neighbors. Five master plan alternatives were developed and reviewed. Workshop participants voiced the need for environmental preservation as well as active recreation such as sports and Little League fields.

Mr. Mitchell said the Parks and Community Services Board held a public hearing on the alternatives in November 1998. The Board recommended Alternative B, which included two Little League fields, a soccer field, a challenge course, a community building, children's play areas, a basketball court, a pony program, picnic shelters, and a pedestrian trail system with three neighborhood access points. Master plan alternatives were presented to Council in March 1999. Upon review of the recommended proposal, Council asked staff to move the ballfields farther north, remove the challenge course, remove one of the neighborhood access points, and research the feasibility and probable cost of developing a third ballfield.

Mr. Mitchell said the ballfields have been moved farther north providing a 100-foot buffer between the fields and property owners to the south. The challenge course and one of the neighborhood access points has been removed. Following additional evaluation, staff recommends the addition of a third ballfield should not be considered at this time due to environmental impacts, additional costs, and time delays. The Land Use Code does not permit the filling of wetlands for this type of recreational use.

Mr. Mitchell said the proposed Master Plan is Alternative B Modified, which includes two Little League ballfields, a large soccer field overlay, a community building, children's play areas, a full basketball court, and a pony program. The pony program will be operated in conjunction with the Kelsey Creek Farm program and reflects the history of equestrian uses on the site. The ponies will be brought in for special programs only. Picnic shelters are located in the northern section of the park near parking and restroom facilities. Approximately one mile of pedestrian trails will connect to Lakemont Boulevard and the existing trail east of Lewis Creek Park.

Mr. Mitchell said 8-10 acres of the 49-acre park will be developed. If the Master Plan is approved, the project is scheduled for a late spring 2003 construction start with the majority of park facilities becoming available for use in 2004. The athletic fields would become available for the 2005 season. The current budget covers all items except the pony program.

Mr. Foran recalled previous Council direction to staff to work with a group of youths and parents who have been requesting a skate court for South Bellevue. This process is ongoing and staff plans to return to Council in January with the results of the evaluation. Mr. Foran clarified that the skate court is not included in the Lewis Creek Master Plan. However, staff and residents are looking at potential skate court sites south of I-90 including Lewis Creek Park.

Deputy Mayor Degginger attended three of the four public workshops and feels the Master Plan represents a community consensus. He encouraged effective noise mitigation for the site and appropriate consideration to neighbors during construction.

Mr. Lee expressed support for the development of Lewis Creek Park. Responding to Mr. Lee, Mr. Mitchell said the Master Plan does not typically include the type of items discussed by Mr. Uyeno during Oral Communications this evening. Mr. Mitchell said the 100-foot buffer in the Master Plan was suggested by Mr. Uyeno. Similarly, proposed park access at 160th Avenue has been eliminated due to residents' concerns. A vegetative buffer will be added along Mr. Uyeno's property incorporating as many mature trees as practical. Mr. Lee commended staff for working with the park's neighbors.

13. Continued Oral Communications: None.

14. New business: None.

15. Executive Session: None.

16. Adjournment

At 10:37 p.m., Mayor Marshall declared recess to return to the Study Session.

Myrna L. Basich
City Clerk

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